

11 July 2012

Coroner Jane Hendtlass
Coroner's Court
Level 11
222 Exhibition St
Melbourne 3000



Dear Madam

James Bloomfield: Coroner's Case No 4308/20

I am responding on behalf of the Latrobe Regional Hospital Mental Health Service (LRHMHS) in relation to the recommendations made by you in relation to the death of James Bloomfield.

Recommendation 3: That the Latrobe Health Service ensure that Accident and Emergency staff report to police all patients who present in police custody and discharge themselves without assessment by a mental health practitioner

The Coroner's recommendation set out above has been implemented as follows:

The LRHMHS Director of Mental Health and the Bairnsdale Regional Health Service (BRHS) Director of Nursing jointly collaborated and developed:

1. "Mental Health Patients in the Emergency Department: Management, Assessment and Treatment Policy"
2. "Mental Health Patients in the Emergency Department: Management, Assessment and Treatment Protocol"

These documents outline the requirement for Emergency Department staff to report to police all patients who leave the department prior to a mental health assessment being undertaken. The policy and protocol were implemented at BRHS in March 2010. Copies of the Policy and Protocol are attached.

LRHMHS has also developed and implemented a MH Assessment and Treatment in ED protocol at the LRH Emergency Department in Traralgon. The LRHMHS collaborated with the Wonthaggi ED (Bass Coast Regional Health) and the Sale ED (Central Gippsland Health Service) to develop a protocol for their sites.

In relation to Mr Bloomfield's death, LRH undertook a range of other activities with BRHS, Ambulance Victoria and Victoria Police to improve communication and processes across the service sectors. This included the re-introduction of the Emergency Services Liaison Committee at Bairnsdale, the development of a Section 10 protocol for police and ambulance to use across the Gippsland Region, implementation of region wide training on the mental health triage system, the Ambulance Transport protocol, the Victoria Police and Mental Health protocol and other general mental health education.

Mental Health Services

Princes Highway
PO Box 424
○ **Traralgon** Victoria 3844
Telephone 03 5173 8000
Facsimile 03 5173 8417

○ **Bairnsdale Community Mental Health Team**
McKean Street

○ **Bairnsdale** Victoria 3875
Telephone 03 5150 3444
Facsimile 03 5150 3377

○ **Community Aged Intensive Recovery (CAIR) Program**
%o Bass Coast Regional Health
Graham Street
PO Box 120

○ **Wonthaggi** Victoria 3995
Telephone 03 5672 3866
Facsimile 03 5173 8719

○ **Community Residential Care Units**
19 Garden Grove
PO Box 424

○ **Traralgon** Victoria 3844
Telephone 03 5128 0080
Facsimile 03 5128 0088

○ **Korumburra Community Mental Health Team**
4 Gordon Street

○ **Korumburra** Victoria 3950
Telephone 03 5658 1501
Facsimile 03 5658 1294

○ **Latrobe Valley Community Mental Health Team**

Aged Persons Mental Health Service

Child & Youth Health Service (CYMHS)

○ **Primary Mental Health and Community Development**
20 Washington Street
PO Box 424

○ **Traralgon** Victoria 3844
Telephone 03 5128 0100
Facsimile 03 5128 0099

○ **Orbost Community Mental Health Team**
Boundary Road

○ **Orbost** Victoria 3888
Telephone 03 5154 6721
Facsimile 03 5154 6729

○ **Prevention and Recovery Care Service (PARCS)**
54 Moroney Street

○ **Bairnsdale** Victoria 3875
Telephone 03 5152 1233
Facsimile 03 5152 4544

○ **Sale Community Mental Health Team**
Corner Palmerston and Cuninghame Streets

○ **Sale** Victoria 3850
Telephone 03 5143 1212
Facsimile 03 5143 0182

○ **Warragul Community Mental Health Team**
31 - 35 Gladstone Street

○ **Warragul** Victoria 3820
Telephone 03 5624 3600
Facsimile 03 5624 3666

○ **Wonthaggi Community Mental Health Team**
%o Bass Coast Regional Health
Graham Street
PO Box 120

○ **Wonthaggi** Victoria 3995
Telephone 03 5672 3174
Facsimile 03 5672 5025

○ **Yarram Community Mental Health Team**
20 Nicol Street
PO Box 61

○ **Yarram** Victoria 3971
Telephone 03 5182 0245
Facsimile 03 5182 6578

The mental health triage team have had significant training in 2010 and 2011 in the mental health triage scale, clinical management of mental health telephone presentations including risk management and have been supported to undertake clinical supervision. A Consultant Psychiatrist now provides regular mentoring and governance.

The dual diagnosis team at LRHMHS has provided a range of training across the Gippsland Region, to ensure an integrated response to people with a dual diagnosis who present at emergency departments.

The relationships between LRHMHS, BRHS, Ambulance Victoria and Victoria Police have improved significantly since 2009.

Please contact me should you require further information.

Yours faithfully



Cayte Hoppner
Director Mental Health
Senior Psychiatric Nurse


MANAGEMENT, ASSESSMENT AND TREATMENT OF MENTAL HEALTH PATIENTS IN THE EMERGENCY DEPARTMENT

Scope (Area): Emergency Department
 Scope (Staff): Emergency Department Staff

1 DESIRED OBJECTIVE/OUTCOME:

Bairnsdale Regional Health Service is committed to providing quality care to patients who present to the Emergency Department with mental health issues.

These patients require thorough and timely assessment of their medical and mental status, the latter in conjunction with AHMS mental health practitioners where appropriate, to facilitate accurate diagnosis and treatment.

The Mental Health Act 1986 requires that people who have a mental illness are to receive the best possible care and treatment in the least possible restrictive environment and least possible intrusive manner.

2 DEFINITIONS:

AHMS	The approved and gazetted area mental health service for the region, Latrobe Regional Hospital Mental Health Service
ED	The Emergency Department at Bairnsdale Regional Health Service

3 POLICY:

The ED is a common site for presentation of patients experiencing acute behavioural change or situational crisis. Many patients with physical illness have co-morbid psychological problems complicating their condition. The ED is an important entry point for people with mental illness to access care.

3.1 ED Triage and AHMS Triage

People who present to the ED with a mental illness or suspected mental illness problem are triaged in the ED in a timely and appropriate way and managed according to the principles set out in the ED Mental Health Triage tool. Nurses shall not be responsible for triage unless they have undergone the appropriate training (see Triage Policy). Where a mental health assessment by an AHMS mental health practitioner is deemed appropriate, a referral shall be made to the centralised AHMS triage. Even where it is likely that a patient has been referred to AHMS Triage by another service, their GP or the police, ED staff must still contact AHMS Triage and confirm that the patient has been referred and will be seen in the ED by AHMS mental health practitioners.

3.2 Informed Consent

People with a mental illness shall be informed of their rights and shall be involved in decisions about their own individual treatment.

3.3 Clinical Care

All senior clinicians working in the ED shall be proficient in conducting a basic mental health assessment, including risk assessment, of all presenting conditions.

A specialised assessment can be arranged with an AHMS mental health practitioner through a referral to AHMS Triage. Advice from the on-duty AHMS psychiatrist can be obtained through AHMS Triage.

People who present with a mental illness or suspected mental illness shall have an appropriate physical assessment to exclude organic issues and assess and monitor other co-morbidities. Appropriate diagnostic tests should be initiated where appropriate.

3.4 Collaborative Approach

A collaborative approach shall be followed by ED staff with AHMS mental health practitioners, GPs in the community and other services where appropriate. This includes timely referral to AHMS Triage where it is decided that an assessment by a mental health practitioner is appropriate.

4 ASSOCIATED DOCUMENTATION:

Management, Assessment and Treatment of Mental Health Patients in the Emergency Department Procedure
Triage Policy
Triage Procedure

5 REVIEW CIRCULATION:

Director of Nursing, ED Nurse Unit Manager, Senior Medical Officer ED, Director Mental Health Latrobe Regional Hospital

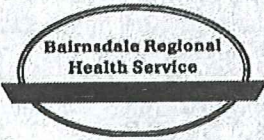
6 REFERENCES:

National Mental Health Policy 2008. Commonwealth of Australia 2009
Mental Health Care. Framework for Emergency Departments. 2007. Victorian Department of Human Services
Mental Health Act 1986
Victorian Emergency Department Mental Health Triage Project 2005-06. Victorian Department of Human Services

7 KEY WORDS:

Mental, health psychiatric

Endorsed by: Clinical Standards Emergency Department	Date Effective: May 2009
Review Responsibility: NUM Emergency Department	Date Revised: May 2009
Signed (Chair of Committee):	Date for Review: May 2012



MENTAL HEALTH PATIENTS IN THE EMERGENCY DEPARTMENT - MANAGEMENT, ASSESSMENT AND TREATMENT

Scope (Area): Emergency Department
Scope (Staff): Emergency Department staff

1. DESIRED OBJECTIVE/OUTCOME:

Bairnsdale Regional Health Service is committed to providing quality care to patients who present to the Emergency Department with mental health issues.

These patients require thorough and timely assessment of their medical and mental status, the latter in conjunction with AHMS mental health practitioners where appropriate, to facilitate accurate diagnosis and treatment.

The Mental Health Act 1986 requires that people who have a mental illness are to receive the best possible care and treatment in the least possible restrictive environment and least possible intrusive manner.

2. DEFINITIONS:

AHMS	The approved and gazetted area mental health service for the region, Latrobe Regional Hospital Mental Health Service
ED	The Emergency Department at Bairnsdale Regional Health Service
ANUM	Associate Nurse Unit Manager

3. PROCEDURE:

3.1 On Presentation

By Police

Where a person is brought to the ED by a member of Victoria Police, the officer shall be asked whether they have exercised their power under section 10 of the Mental Health Act. Irrespective of the reason for bringing the patient to the ED, the officer shall fill out the Mental Disorder Transfer form. See Appendix 1.

Where the police have exercised their power under section 10 of the Mental Health Act, they are required to remain with the patient until such time as the patient is assessed as not having a mental illness by the AHMS mental health practitioner or until a senior Medical Officer has accepted the transfer of responsibility of the person into their care. The nurse conducting ED triage shall inform the ANUM that a patient has presented under Section 10 apprehension and make a note in the triage record accordingly.

By Self or Others

Proceed to ED triage.

3.2 ED Triage

The triage nurse shall assess the patient using the ED Mental Health Triage tool. See Appendix 2.

If the patient has been brought to the ED by police exercising their powers under section 10 of the Mental Health Act, the triage nurse shall make a referral to AHMS triage and state that the patient has been apprehended under section 10. This referral is to be made even if the police state that they have made a referral.

In all other cases, the triage nurse may make a referral to AHMS triage where warranted by the urgency of the matter.

Where AHMS triage is contacted with a referral, the time should be noted as well as the name of the person taking the referral. Where possible, the time of expected arrival of the AHMS practitioner and their name should be obtained and noted.

AHMS triage is the sole point of referral, do not refer directly to the local AHMS mental health staff.

AHMS Triage (24 hour service) 1300 363 322

3.3 ANUM Response

After triage, the ANUM shall allocate nursing responsibility for the patient who shall

- alert ED medical staff
- ensure continuous visual surveillance of the patient unless accompanied by police
- provide a safe environment for the patient and others (including staff)
- consider use of the ED assessment room (always to remain unlocked)
- complete the appropriate observations, e.g. vital signs
- consider use of Code Black and call Police if there is a safety concern
- where a referral has been made to AHMS Triage, monitor progress.

3.4 Progress Notes and Handover

The nurse responsible for the patient shall record in the notes where the patient has been apprehended under section 10 including the following information:

- whether the police have been relieved of their responsibility to stay, by the direction of a senior Medical Officer (e.g. patient recommended and awaiting transport)
- whether assessed by AHMS mental health staff and if not, when that is expected
- whether recommended and awaiting transfer by ambulance and when it is expected
- clinical observations

This information shall be summarized at the end of a shift and communicated to the relieving nurse on handover.

The ANUM shall also communicate this information to the relieving ANUM on handover.

3.5 Medical Assessment

Physical Examination and Diagnostic Tests

The patient shall have an appropriate physical assessment to exclude organic issues and assess and monitor other co-morbidities. Appropriate diagnostic tests should be initiated where appropriate.

Intoxicated Patients

Where a patient presents intoxicated at time of assessment, and issues cannot be clearly identified, further assessment needs to be completed and AHMS triage contacted for advice.

Patients Apprehended under Section 10

Patients apprehended under section 10 require an assessment by an AHMS mental health practitioner and a BRHS senior Medical Officer.

Conditions Warranting a Referral to AHMS Triage

Generally, patients with

- Suicide attempt/ideation
- Self-harm
- Agitation
- Severe distress
- Severe depression
- Psychosis
- Confusion with behavioural disturbance

should be referred to AHMS Triage for assessment.

Recommendation of a Patient

The Medical Officer may make a recommendation under section 9 if the patient meets the following criteria under the Mental Health Act:

- The person appears to be mentally ill; and
- The person's mental illness requires immediate treatment and that treatment can be obtained by the person being subject to an involuntary treatment order; and
- Because of the person's mental illness, involuntary treatment of the person is necessary for his or her safety (whether to prevent a deterioration in the person's physical or mental condition or otherwise) or for the protection of members of the public; and
- The person has refused or is unable to consent to the necessary treatment for the mental illness; and
- The person cannot receive adequate treatment for the mental illness in a manner less restrictive of his or her freedom of decision and action.

The Medical Officer will complete the appropriate paperwork for recommendation and transfer. See Appendix 3.

Consultation with Senior Medical Officer or VMO or Duty Psychiatrist

A junior Medical Officer shall consult with a senior Medical Officer or the VMO of the day. The LRH AHMS duty Psychiatrist can be contacted by ringing AHMS triage.

3.6 Accepting Responsibility for a Patient Apprehended under Section 10

No member of the nursing staff has the authority to accept a transfer of responsibility from the police where they have apprehended a person under section 10. The police may only leave if a senior Medical Officer has agreed to accept the transfer of such a patient and has signed the Police Referral to ED form or the medical officer has recommended the patient.

3.7 Where a Patient Absconds after Transfer of Care or after Recommendation

If a Medical Officer has accepted the transfer of care of a person apprehended by the police under section 10 and that person leaves prior to discharge, the police must be contacted to retrieve the person. If a patient has been recommended but absconds while awaiting transport, the police shall be contacted to retrieve the person.

4. ASSOCIATED DOCUMENTATION:

Management, Assessment and Treatment of Mental Health Patients in the Emergency Department Policy
Triage Policy
Triage Procedure
Aggression & Violence Prevention Policy/Procedure (C/5.1/09[05])
Code Black Personal Threat Policy/Procedure (C/5.1/04/[01])

5. APPENDICES:

Appendix 1 – Mental Disorder Transfer Form
Appendix 2 – ED Mental Health Triage Tool
Appendix 3 – Procedure for making a request and recommendation for involuntary treatment flow chart
Appendix 4 – Request and recommendation form for involuntary treatment

6. REFERENCES:

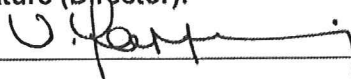
National Mental Health Policy 2008. Commonwealth of Australia 2009
Mental Health Care. Framework for Emergency Departments. 2007. Victorian Department of Human Services
Mental Health Act 1986
Victorian Emergency Department Mental Health Triage Project 2005-06. Victorian Department of Human Services

7. REVIEW CIRCULATION:

Director of Nursing Services, ED Nurse Unit Manager, ED Senior Medical Officer, ED Clinical Standards Committee, Director Mental Health Latrobe Regional Hospital

8. KEY WORDS:

Mental health psychiatric

Document Author: NUM Emergency Department	Date Effective: March 2010
Endorsed By: Director of Nursing Services	Date Revised: September 2007, May 2009
Signature (Director): 	Date for Review: March 2014

Appendix 1

MENTAL DISORDER TRANSFER (POLICE COPY)		INCIDENT FAX SEQUENCING Page No / Total No. of Pages		VP Form L42	
REPORT BY MEMBER NAME		MEMBER Reg. No.		MEMBER STATION	
REPORT DATE		REPORT TIME		STATION NAME	
Cross box if supplementing an existing incident <input type="checkbox"/>		AND provide the INCIDENT No.			
COMMENCED AT		hrs on			
Sub-Inc Location					
Flat No.		Street No.		Street Name & Type	
TOWN / SUBURB				Committed AT RZ	
PERSON DETAILS		MNI No		1 st Name	
FAMILY NAME				2 nd Name	
DOB		Age		Sex <input type="checkbox"/> Male <input type="checkbox"/> Female	
Flat No.		Street No.		Street Name	
TOWN / SUBURB				Postcode	
Phone No's:		(Home)		(Work)	
				(Mobile)	
REASON FOR POLICE INVOLVEMENT			RESPONSE TIMES OF SERVICES REQUESTED (HOURS) <i>Cross only 1 box per line where applicable</i>		
<input type="checkbox"/> Psychiatric crisis <small>(s. 10, Mental Health Act 1986)</small>			Ambulance <input type="checkbox"/> 0.5 <input type="checkbox"/> 1 <input type="checkbox"/> 1.5 <input type="checkbox"/> 2 <input type="checkbox"/> 2.5 <input type="checkbox"/> 3 <input type="checkbox"/> 3.5 <input type="checkbox"/> 4 <input type="checkbox"/> 4.5 <input type="checkbox"/> 5+ <input type="checkbox"/> Not avail		
<input type="checkbox"/> Return involuntary or security psychiatric patient <small>(s. 43, Mental Health Act 1986)</small>			Mobile CAT <input type="checkbox"/> 0.5 <input type="checkbox"/> 1 <input type="checkbox"/> 1.5 <input type="checkbox"/> 2 <input type="checkbox"/> 2.5 <input type="checkbox"/> 3 <input type="checkbox"/> 3.5 <input type="checkbox"/> 4 <input type="checkbox"/> 4.5 <input type="checkbox"/> 5+ <input type="checkbox"/> Not avail		
<input type="checkbox"/> Return involuntary or security disability resident <small>(s. 160, s. 174 or s. 201, Disability Act 2006)</small>			Hospital ECAT <input type="checkbox"/> 0.5 <input type="checkbox"/> 1 <input type="checkbox"/> 1.5 <input type="checkbox"/> 2 <input type="checkbox"/> 2.5 <input type="checkbox"/> 3 <input type="checkbox"/> 3.5 <input type="checkbox"/> 4 <input type="checkbox"/> 4.5 <input type="checkbox"/> 5+ <input type="checkbox"/> Not avail		
<input type="checkbox"/> Return person on a supervision order <small>(s. 30, Crimes (Mental Impairment & Unfitness to be Tried) Act 1997)</small>			Hospital doctor <input type="checkbox"/> 0.5 <input type="checkbox"/> 1 <input type="checkbox"/> 1.5 <input type="checkbox"/> 2 <input type="checkbox"/> 2.5 <input type="checkbox"/> 3 <input type="checkbox"/> 3.5 <input type="checkbox"/> 4 <input type="checkbox"/> 4.5 <input type="checkbox"/> 5+ <input type="checkbox"/> Not avail		
<input type="checkbox"/> Wellare concerns <small>(Police want to arrange non-urgent follow-up support, with the consent of the person, their parent or their legal guardian)</small>			Local GP <input type="checkbox"/> 0.5 <input type="checkbox"/> 1 <input type="checkbox"/> 1.5 <input type="checkbox"/> 2 <input type="checkbox"/> 2.5 <input type="checkbox"/> 3 <input type="checkbox"/> 3.5 <input type="checkbox"/> 4 <input type="checkbox"/> 4.5 <input type="checkbox"/> 5+ <input type="checkbox"/> Not avail		
TRANSPORTED BY			TRANSPORTED TO		
<input type="checkbox"/> Family/friend/carer			<input type="checkbox"/> Hospital ED		
<input type="checkbox"/> CAT/Area Mental Health Service			<input type="checkbox"/> Psychiatric facility		
<input type="checkbox"/> Ambulance			<input type="checkbox"/> Disability Services facility		
<input type="checkbox"/> Police			<input type="checkbox"/> Residential address		
<input type="checkbox"/> Police escort provided			<input type="checkbox"/> Police station		
<input type="checkbox"/> Not Transported			<input type="checkbox"/> Other		
<input type="checkbox"/> Other			<input type="checkbox"/> Other		
OUTCOME OF POLICE INVOLVEMENT <small>(cross one box only)</small>			ESTIMATED TOTAL POLICE INVOLVEMENT TIME (HOURS)		
<input type="checkbox"/> CAT assessed the person under s.10 and advised police to release them			<input type="checkbox"/> 0.5 <input type="checkbox"/> 1 <input type="checkbox"/> 1.5 <input type="checkbox"/> 2 <input type="checkbox"/> 2.5 <input type="checkbox"/> 3 <input type="checkbox"/> 3.5		
<input type="checkbox"/> Doctor to examine the person under s.10 <small>(doctor's name)</small>			<input type="checkbox"/> 4 <input type="checkbox"/> 4.5 <input type="checkbox"/> 5 <input type="checkbox"/> 5.5 <input type="checkbox"/> 6 <input type="checkbox"/> 6.5 <input type="checkbox"/> 6.5+		
<input type="checkbox"/> Person admitted to a psychiatric facility					
<input type="checkbox"/> Person returned to a Disability Services facility					
<input type="checkbox"/> Person referred by (Agency copy) fax to Mental Health Triage					
<input type="checkbox"/> Person referred by (Agency copy) fax to Disability Services Intake					
CIRCUMSTANCES <small>(details of incident, typical behaviours/triggers, effective communication strategies, contact persons, known risks, other mental disorder-related information (eg. subject to a treatment order), source of information, and location details if returning a missing person. Indicate if you have conducted a pat-down search as per VPM.)</small>					
PERSON WARNING FLAGS <small>(must comply with VPM criteria)</small>			SUB-OFFICER'S APPROVAL		
<input type="checkbox"/> Self injury			Signature		
<input type="checkbox"/> Violent					
<input type="checkbox"/> Carries weapon			Rank/No		
<input type="checkbox"/> Medical condition					
<input type="checkbox"/> Suicidal					
<input type="checkbox"/> Drug Association					
<input type="checkbox"/> Carries firearm					
<input type="checkbox"/> Mental disorder					
USE OF FORCE FORM (VP FORM 237) SUBMITTED					
<input type="checkbox"/> Yes <input type="checkbox"/> No					

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 PRINTED 10/09 NEW 10/09

Appendix 2

**Victorian Emergency Department
Mental Health Triage Tool – Department of Human Services**

Triage Code	Description	Treatment acuity	Typical Presentation	General Management principles*
1	<p>Definite danger to life (self or others)</p> <p>Australasian Triage Scale¹ states:</p> <ul style="list-style-type: none"> – Severe behavioural disorder with immediate threat of dangerous violence 	Immediate	<p>Observed</p> <ul style="list-style-type: none"> – Violent behaviour – Possession of weapon – Self-destruction in ED – Displays extreme agitation or restlessness – Bizarre / disoriented behaviour <p>Reported</p> <ul style="list-style-type: none"> – Verbal commands to do harm to self or others, that the person is unable to resist (command hallucinations) – Recent violent behaviour 	<p>Supervision</p> <p>Continuous visual surveillance 1:1 ratio (see definition below)</p> <p>Action</p> <ul style="list-style-type: none"> – Alert ED medical staff immediately – Alert mental health triage or equivalent – Provide safe environment for patient and others – Ensure adequate personnel to provide restraint / detention based on industry standards <p>Consider</p> <ul style="list-style-type: none"> – Calling security +/- police if staff or patient safety compromised. May require several staff to contain patient – 1:1 observation – Intoxication by drugs and alcohol may cause an escalation in behaviour that requires management
2	<p>Probable risk of danger to self or others</p> <p>AND / OR</p> <p>Client is physically restrained in emergency department</p> <p>AND / OR</p> <p>Severe behavioural disturbance</p> <p>Australasian Triage Scale¹ states:</p> <p>Violent or aggressive (if):</p> <ul style="list-style-type: none"> – Immediate threat to self or others – Requires or has required restraint – Severe agitation or aggression 	Emergency Within 10 minutes	<p>Observed</p> <ul style="list-style-type: none"> – Extreme agitation / restlessness – Physically / verbally aggressive – Confused / unable to co-operate – Hallucinations / delusions / paranoia – Requires restraint / containment – High risk of absconding and not waiting for treatment <p>Reported</p> <ul style="list-style-type: none"> – Attempt at self-harm / threat of self-harm – Threat of harm to others – Unable to wait safely 	<p>Supervision</p> <p>Continuous visual supervision (see definition below)</p> <ul style="list-style-type: none"> – Alert ED medical staff immediately – Alert mental health triage – Provide safe environment for patient and others – Use defusing techniques (oral medication, time in quieter area) – Ensure adequate personnel to provide restraint / detention – Prompt assessment for patient recommended under Section 9 or apprehended under Section 10 of Mental Health Act. <p>Consider</p> <ul style="list-style-type: none"> – If defusing techniques ineffective, re-triage to category 1 (see above) – Security in attendance until patient sedated if necessary – Intoxication by drugs and alcohol may cause escalation in behaviour that requires management

¹ Australasian College of Emergency Medicine (2000). Guidelines for the implementation of the Australasian Triage Scale (ATS) in Emergency Departments

3	<p>Possible danger to self or others</p> <ul style="list-style-type: none"> – Moderate behaviour disturbance – Severe distress <p>Australasian Triage Scale¹ states:</p> <ul style="list-style-type: none"> – Very distressed, risk of self-harm – Acutely psychotic or thought-disordered – Situational crisis, deliberate self-harm – Agitated / withdrawn 	<p>Urgent Within 30 minutes</p>	<p>Observed</p> <ul style="list-style-type: none"> – Agitated / restless – Intrusive behaviour – Confused – Ambivalence about treatment – Not likely to wait for treatment <p>Reported</p> <ul style="list-style-type: none"> – Suicidal ideation – Situational crisis <p>Presence of psychotic symptoms</p> <ul style="list-style-type: none"> – Hallucinations – Delusions – Paranoid ideas – Thought disordered – Bizarre / agitated behaviour <p>Presence of mood disturbance</p> <ul style="list-style-type: none"> – Severe symptoms of depression – Withdrawn / uncommunicative – And / or anxiety – Elevated or irritable mood 	<p>Supervision Close observation (see definition below)</p> <ul style="list-style-type: none"> – Do not leave patient in waiting room without support person <p>Action</p> <ul style="list-style-type: none"> – Alert mental health triage – Ensure safe environment for patient and others <p>Consider</p> <ul style="list-style-type: none"> – Re-triage if evidence of increasing behavioural disturbance <ul style="list-style-type: none"> o Restlessness o Intrusiveness o Agitation o Aggressiveness o Increasing distress – Inform security that patient is in department – Intoxication by drugs and alcohol may cause an escalation in behaviour that requires management
4	<p>Moderate distress Australasian Triage Scale¹ states:</p> <ul style="list-style-type: none"> – Semi-urgent mental health problem – Under observation and / or no immediate risk to self or others 	<p>Semi-urgent Within 60 minutes</p>	<p>Observed</p> <ul style="list-style-type: none"> – No agitation / restlessness – Irritable without aggression – Co-operative – Gives coherent history <p>Reported</p> <ul style="list-style-type: none"> – Pre-existing mental health disorder – Symptoms of anxiety or depression without suicidal ideation – Willing to wait 	<p>Supervision Intermittent observation (see definition below)</p> <p>Action Discuss with mental health triage</p> <p>Consider</p> <ul style="list-style-type: none"> – Re-triage if evidence of increasing behaviour disturbance <ul style="list-style-type: none"> o Restlessness o Intrusiveness o Agitation o Aggressiveness o Increasing distress o Intoxication by drugs and alcohol may cause an escalation in behaviour that requires management
5	<p>No danger to self or others</p> <ul style="list-style-type: none"> – No acute distress – No behavioural disturbance <p>Australasian Triage Scale¹ states:</p> <ul style="list-style-type: none"> – Known patient with chronic symptoms – Social crisis, clinically well patient 	<p>Non-urgent Within 120 minutes</p>	<p>Observed</p> <ul style="list-style-type: none"> – Co-operative – Communicative and able to engage in developing management plan – Able to discuss concerns – Compliant with instructions <p>Reported</p> <ul style="list-style-type: none"> – Known patient with chronic psychotic symptoms – Pre-existing non-acute mental health disorder – Known patient with chronic unexplained somatic symptoms – Request for medication – Financial, social, accommodation or relationship problems 	<p>Supervision General observation (see definition below)</p> <p>Action</p> <ul style="list-style-type: none"> – Discuss with mental health triage – Refer to treating team if case managed

Management Definitions *

Continuous visual surveillance –
Close observation –
Intermittent observation –
General observation -

person is under direct visual observation at all times
regular observation at a maximum of 10 minute intervals
regular observation at a maximum of 30 minute intervals
routine waiting room check at a maximum of 1 hour intervals

Appendix 3

Procedure for making a request and recommendation for involuntary treatment as an inpatient or in the community under the *Mental Health Act 1986*

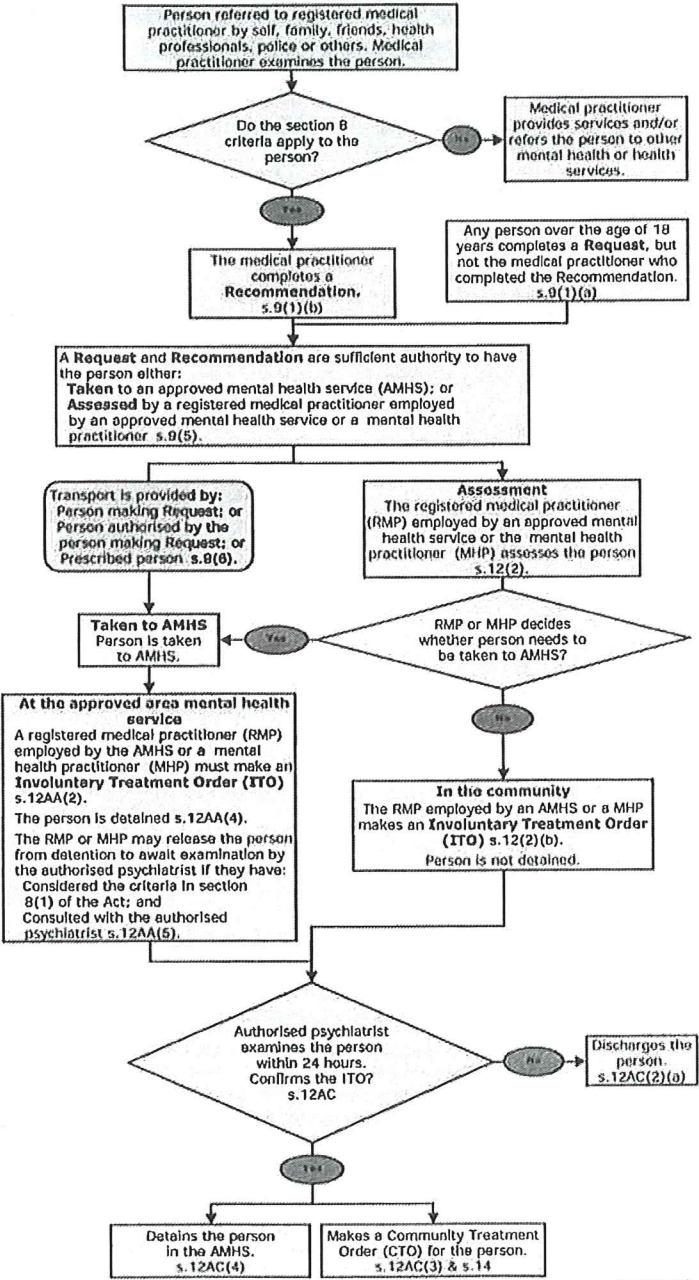
PROCEDURE FOR MAKING A REQUEST AND RECOMMENDATION FOR INVOLUNTARY TREATMENT AS AN INPATIENT OR IN THE COMMUNITY UNDER THE MENTAL HEALTH ACT 1986

CRITERIA FOR INVOLUNTARY TREATMENT
Section 8(1) Mental Health Act 1986:
 (a) the person appears to be mentally ill (a person is mentally ill if he or she has a mental illness, being a medical condition that is characterised by a significant disturbance of thought, mood, perception or memory); and
 (b) the person's mental illness requires immediate treatment and that treatment can be obtained by the person being subject to an involuntary treatment order; and
 (c) because of the person's mental illness, involuntary treatment of the person is necessary for his or her health or safety (whether to prevent a deterioration in the person's physical or mental condition or otherwise) or for the protection of members of the public; and
 (d) the person has refused or is unable to consent to the necessary treatment for the mental illness; and
 (e) the person cannot receive adequate treatment for the mental illness in a manner less restrictive of his or her freedom of decision and action.

PRESCRIBED PERSON
 A prescribed person is a member of the police force, an ambulance officer or a:
 Registered medical practitioner
 Registered nurse
 Registered psychologist
 Social worker
 Occupational therapist
 employed to provide care and treatment to persons with a mental disorder in an approved mental health service, a child and adolescent psychiatry service, a premises licensed under section 75 of the Act, a hospital admitting or caring for persons with a mental disorder, a mental health service of a community health centre, a psychiatric outpatient clinic or a community mental health service.

APPROVED MENTAL HEALTH SERVICE
 An approved mental health service (AMHS) is any service or premises that has been proclaimed by the Governor in Council under section 94 of the Mental Health Act 1986 as a place at which treatment can be provided to patients under the Act. Typically, public hospitals that have an acute psychiatric in-patient unit are proclaimed as approved mental health services.

MENTAL HEALTH PRACTITIONER (MHP)
 A mental health practitioner is a member of the following categories of health professionals employed by a public sector mental health service (within the meaning of section 120A of the Mental Health Act) that is an approved mental health service or a community mental health service and engaged in the provision of acute psychiatric assessment and treatment functions in the community:
 (a) Registered nurses
 (b) Registered psychologists
 (c) Social workers
 (d) Occupational therapists.
 Typically mental health practitioners are members of community based mental health teams, such as Crisis Assessment & Treatment Services (CATS) or integrated teams with a crisis, assessment and treatment function.



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Appendix 4

<p>Mental Health Act 1986</p> <p>Section 9</p> <p>Mental Health Regulations 1998</p> <p>Regulation 5(1)</p>	<p>Local Hospital Patient Number: <input type="text"/></p> <p>Family Name: <input type="text"/></p> <p>Given Names: <input type="text"/></p> <p>Date of Birth: <input type="text"/> Sex: <input type="text"/></p> <p>Alias: <input type="text"/></p>
<p>Mental Health Statewide Patient Number <input type="text"/></p>	

**REQUEST
FOR PERSON TO RECEIVE INVOLUNTARY TREATMENT FROM
AN APPROVED MENTAL HEALTH SERVICE**

**TO THE 'REGISTERED MEDICAL PRACTITIONER EMPLOYED BY AN APPROVED
MENTAL HEALTH SERVICE / MENTAL HEALTH PRACTITIONER**

Notes to completing this form

This Request may be completed by any person over the age of 18 years.

The person must not also complete the:

- Recommendation (Schedule 2); or
- Authority to Transport (Schedule 4).

Please make an Involuntary Treatment Order for:

GIVEN NAME/S FAMILY NAME (BLOCK LETTERS) of

person who should be made subject to an Involuntary Treatment Order

of:

address of person who should be made subject to an Involuntary Treatment Order

GIVEN NAME/S FAMILY NAME (BLOCK LETTERS) of person making the request

of:

address of person making the request

Signed: Date:

AUTHORISATION (Optional)

I authorise:

GIVEN NAME/S FAMILY NAME (BLOCK LETTERS) of

other person authorised by the person making the request

of:

address of other person authorised by the person making the request

To take the abovenamed person to an appropriate approved mental health service

OR

To arrange for a registered medical practitioner employed by an approved mental health service or a mental health practitioner to assess the person

(please cross x one option only)

Signed: Date:

signature of person making the request

Definitions

See the Mental Health Regulations 1998 or the back of this Request (Schedule 1) for definitions of:

- prescribed person
- mental health practitioner
- prescribed registered medical practitioner
- authorised person

- NEXT STEPS**
1. Once you have completed this Request further documents must be completed. This Request only becomes effective if it is accompanied by either:
 - a Recommendation (Schedule 2) signed by a registered medical practitioner; or
 - an Authority to Transport (Schedule 4) signed by a mental health practitioner.
 2. If a Request and a Recommendation are completed, together they give sufficient authority to a 'prescribed person' or the person making the Request to:
 - take the person to an appropriate approved mental health service for an Involuntary Treatment Order to be made; or
 - arrange for a registered medical practitioner employed by an approved mental health service or a 'mental health practitioner' to assess the person.

OR

If a Request and an Authority to Transport are completed, together they give sufficient authority to a 'prescribed person' to take the person to an approved mental health service for examination by a registered medical practitioner for the purpose of making a Recommendation.
 3. **Transport**
For the purpose of taking the person to an approved mental health service, a 'prescribed person' may with such assistance as is required and such force as may be reasonably necessary, enter any premises in which the 'prescribed person' has reasonable grounds for believing that the person may be found and if necessary to enable the person to be taken safely, use such restraint as may be reasonably necessary.
 4. A 'prescribed person' who uses restraint must complete the form Restraint attached to the Recommendation or the Authority to Transport.
- Delete all unnecessary

The person may, in the future, have access to the Request under the Freedom of Information Act 1982 or through Mental Health Review Board proceedings.

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SCHEDULE 1 REQUEST

Mental Health Act 1986
Section 9
Mental Health Regulations 1998
Regulation 5(2)

Local Hospital Patient Number:

Family Name:

Given Names:

Date of Birth: Sex:

Alias:

Mental Health Statewide Patient Number

**RECOMMENDATION
FOR PERSON TO RECEIVE INVOLUNTARY TREATMENT FROM
AN APPROVED MENTAL HEALTH SERVICE**

**PART A
TO THE REGISTERED MEDICAL PRACTITIONER EMPLOYED BY AN APPROVED
MENTAL HEALTH SERVICE / MENTAL HEALTH PRACTITIONER**

Notes to completing this form

This Recommendation must be completed by a registered medical practitioner.

It is valid for 72 hours following the examination of the person by the recommending registered medical practitioner.

In considering whether a person has refused or is unable to consent to the necessary treatment, only the person's personal refusal or consent is relevant and not the refusal or consent of a guardian, a medical treatment agent or a person responsible (if there are any) or the Victorian Civil and Administrative Tribunal.

You must personally observe some facts at the examination that indicate the application of all the criteria in section 8(1) of the Mental Health Act 1986 to the person.

You may rely on facts communicated by other people, for example family members, in addition to the facts personally observed, so long as you have reasonable grounds for relying on those facts.

If you are unable to observe any facts to support the Recommendation, you may rely solely upon facts communicated directly to you by another registered medical practitioner who has personally examined the person within the previous 28 days. Please complete Part B.

Please make an Involuntary Treatment Order for

GIVEN NAME(S) FAMILY NAME (BLOCK LETTERS)
person who should be made subject to an Involuntary Treatment Order

of:
address of person who should be made subject to an Involuntary Treatment Order

- (1) I am a registered medical practitioner
- (2) I personally examined the abovenamed person:
on the day of 20 at 24 hour
- (3) It is my opinion that all the following criteria in section 8(1) of the Mental Health Act 1986 apply to the person:
 - (a) the person appears to be mentally ill (a person is mentally ill if he or she has a mental illness, being a medical condition that is characterised by a significant disturbance of thought, mood, perception or memory); and
 - (b) the person's mental illness requires immediate treatment and that treatment can be obtained by the person being subject to an involuntary treatment order; and
 - (c) because of the person's mental illness, involuntary treatment of the person is necessary for his or her health or safety (whether to prevent a deterioration in the person's physical or mental condition or otherwise) or for the protection of members of the public; and
 - (d) the person has refused or is unable to consent to the necessary treatment for the mental illness; and
 - (e) the person cannot receive adequate treatment for the mental illness in a manner less restrictive of his or her freedom of decision and action.
- (4) I do not consider the person to be mentally ill by reason only of any one or more of the exclusion criteria listed in section 8(2) of the Mental Health Act 1986.
- (5) I base my opinion on the following facts:
Facts personally observed by me on examination to support this Recommendation

Facts communicated to me by another person to support this Recommendation:

(delete as necessary)

DEC 2005

<p>Mental Health Act 1998</p> <p>Section 9 Mental Health Regulations 1998 Regulation 5(2)</p>	<p>Local Hospital Patient Number: <input type="text"/></p> <p>Family Name: _____</p> <p>Given Names: _____</p> <p>Date of Birth: _____ Sex: _____</p> <p>Alias: _____</p>
<p>Mental Health Statewide Patient Number <input type="text"/></p>	

**PART B
TO BE COMPLETED WHERE NO FACTS ARE PERSONALLY OBSERVED**

<p>If you are unable to observe any facts to support this Recommendation, you may rely solely upon facts communicated directly to you by another registered medical practitioner who has personally examined the person within the previous 28 days.</p> <p>The other registered medical practitioner must have personally observed some facts that indicate the application of all the criteria in section 8(1) of the Mental Health Act 1998 to the person.</p> <p>The other registered medical practitioner must not be a relative or guardian of the person.</p>	<p>(6) As no facts were personally observed by me to support this Recommendation, the following facts were communicated directly to me in person/in writing/by telephone/by electronic communication by:</p> <p>Dr _____ GIVEN NAME/S FAMILY NAME (BLOCK LETTERS) of other registered medical practitioner</p> <p>of: _____ address of other registered medical practitioner</p> <p>doctor's telephone number _____</p> <p>who examined the person on the _____ day of _____ 20____ (being a period not more than 28 days prior to today's date)</p> <p>Facts communicated to me by other examining registered medical practitioner: _____ _____ _____</p>
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**PART C
SIGNATURE**

<p>_____ must not: • complete the Request (Schedule 1); • be a relative or guardian of the person being recommended.</p>	<p>(7) I consider that an involuntary treatment order should be made for the abovenamed person.</p> <p>_____ GIVEN NAME/S FAMILY NAME (BLOCK LETTERS) of recommending registered medical practitioner</p> <p>Signed: _____ Date: <input type="text"/></p> <p>signature of recommending registered medical practitioner</p> <p>Qualifications: _____</p> <p>Address: _____</p> <p>Telephone no: _____</p>
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- Exemptions**
- to the Mental Health Regulations 1998 or
 - of the Request (Schedule 1) for
 - persons of:
 - prescribed person
 - prescribed registered medical practitioner
 - authorised person
 - mental health practitioner

_____ person may, in the _____, have access to _____ Recommendation under the Freedom of Information Act 1982 through Mental Health Review Board _____

- NEXT STEPS**
1. This Recommendation only becomes effective if it is accompanied by a Request (Schedule 1)
 2. If a Request and a Recommendation are completed, together they give sufficient authority to a 'prescribed person', the person making the Request or a person authorised by the person making the Request to:
 - take the person to an appropriate approved mental health service, or
 - arrange for a registered medical practitioner employed by an approved mental health service or a 'mental health practitioner' to assess the person
 - Transport**
 3. For the purpose of taking the person to an approved mental health service, a 'prescribed person' may with such assistance as is required and such force as may be reasonably necessary, enter any premises in which the 'prescribed person' has reasonable grounds for believing that the person may be found and if necessary to enable the person to be taken safely, use such restraint as may be reasonably necessary. A 'prescribed person' who uses restraint must complete the form **Restraint** attached.
 4. If a 'prescribed registered medical practitioner' considers that it is necessary to sedate the person so that the person can be taken safely to the approved mental health service, the 'prescribed registered medical practitioner' may administer or direct an 'authorised person' to administer sedation to the person. A person who prescribes or administers sedation must complete the form **Sedation** attached.
 - Making an Involuntary Treatment Order (Schedule 6)**
 5. If a Request and a Recommendation are completed and the person has been taken to, or is in, an approved mental health service (including gazetted Emergency Departments), a registered medical practitioner employed by the approved mental health service or a 'mental health practitioner' must make an **Involuntary Treatment Order** for the person.

OR

If a Request and a Recommendation are completed and a registered medical practitioner employed by an approved mental health service or a 'mental health practitioner' has been requested to assess the person, the practitioner must either:

 - Take, or arrange for the person to be taken, to an appropriate approved mental health service. (An **Involuntary Treatment Order** will be made at the approved mental health service); OR
 - Make an **Involuntary Treatment Order** if the person is not to be taken to the approved mental health service, for example, if a community treatment order is to be made in the community.
- * delete as necessary

SCHEDULE 2 RECOMMENDATION